

Napa County

Board of Supervisors Chambers
1195 Third Street, Third Floor
Napa, CA 94559



Agenda

SPECIAL JOINT MEETING

BOARD OF SUPERVISORS

AND

NAPA CITY COUNCIL

Tuesday, June 6, 2023

1:30 PM

**Board of Supervisors Chambers
1195 Third Street, Third Floor**

Board of Supervisors

Joelle Gallagher, District 1

Ryan Gregory, District 2

Anne Cottrell, District 3

Alfredo Pedroza, District 4

Belia Ramos, District 5

GENERAL INFORMATION

The Board of Supervisors meets as specified in its adopted annual calendar on Tuesdays at 9:00 A.M. in regular session at 1195 Third Street, Suite 310, Napa, California 94559. The meeting room is wheelchair accessible. Assistive listening devices and interpreters are available through the Clerk of the Board of the Napa County Board of Supervisors. Requests for disability related modifications or accommodations, aids or services may be made to the Clerk of the Board's office no less than 72 hours prior to the meeting date by contacting (707) 253-4580.

The agenda is divided into three sections:

CONSENT ITEMS - These matters typically include routine financial or administrative actions, as well as final adoption of ordinances that cannot be both introduced and adopted at the same meeting. Any **CONSENT ITEMS** can be discussed separately at the request of any person. **CONSENT ITEMS** are usually approved with a single motion.

SET MATTERS - PUBLIC HEARINGS - These items are noticed hearings, work sessions, and items with a previously set time.

ADMINISTRATIVE ITEMS - These items include significant policy and administrative actions and are classified by program areas. Immediately after approval of **CONSENT ITEMS** if the time for hearing **SET MATTERS** has not arrived, **ADMINISTRATIVE ITEMS** will be considered.

All materials relating to an agenda item for an open session of a regular meeting of the Board of Supervisors which are provided to a majority or all of the members of the Board by Board members, staff or the public within 72 hours of but prior to the meeting will be available for public inspection, at the time of such distribution, in the office of the Clerk of the Board of Supervisors, 1195 Third Street, Suite 305, Napa, California 94559, Monday through Friday, between the hours of 8:00 a.m. and 5:00 p.m., except for County holidays. Materials distributed to a majority or all of the members of the Board at the meeting will be available for public inspection after the meeting. Availability of materials related to agenda items for inspection does not include materials which are exempt from disclosure under the California Government Code.

ANY MEMBER OF THE AUDIENCE DESIRING TO ADDRESS THE BOARD:**ON A MATTER ON THE AGENDA**

Please proceed to the podium when the matter is called and, after receiving recognition from the Chair, give your name and your comments or questions. In order that all interested parties have an opportunity to speak, please be brief and limit your comments to the specific subject under discussion. Time limitations shall be at the discretion of the Chair or Board, but is generally limited to three minutes.

How to Watch or Listen to the Napa County Board of Supervisors Meetings

The Napa County Board of Supervisors will continue to meet pursuant to the annually adopted meeting calendar available at the following link:

<https://www.countyofnapa.org/1429/Board-of-Supervisors-Special-Districts-C>

The Board realizes that not all County residents have the same ways to stay engaged, so several alternatives are offered. Remote Zoom participation for members of the public is provided for convenience only. In the event that the Zoom connection malfunctions for any reason, the Board of Supervisors reserves the right to conduct the meeting without remote access.

Please watch or listen to the Board of Supervisors meeting in one of the following ways:

1. Attend in-person at the Board of Supervisors Chambers, 1195 Third Street, Napa Suite 305.
2. Watch via YouTube at <https://www.youtube.com/@NapaCounty/streams>.
3. Watch online at <https://napa.legistar.com/Calendar.aspx> (click the “In Progress” link in the “Video” column).
4. Watch on Napa Valley TV Channel 28.
5. Watch on Zoom via www.zoom.us/join (Meeting ID: 842-343-169) or listen on Zoom by calling 1-669-900-6833 (Meeting ID: 842-343-169).

If you are unable to attend the meeting in person and wish to submit a general public comment or a comment on a specific agenda item, please do the following:

1. Leave a voice mail on the public comment line at 707-299-1776 (comments will be limited to three minutes).
2. Email your comment to publiccomment@countyofnapa.org.

Your comment will be shared with all members of the Board of Supervisors.

For more information, please contact the Clerk of the Board's office at 707-253-4580 or email clerkoftheboard@countyofnapa.org.

1. CALL TO ORDER; ROLL CALL**2. PLEDGE OF ALLEGIANCE****3. ADMINISTRATIVE ITEMS**

- A. Director of Housing & Homeless Services for Napa County and Deputy City Manager for the City of Napa request the Board of Supervisors and City Council receive an annual report on homeless services.

[23-0924](#)**4. ADJOURNMENT**

I HEREBY CERTIFY THAT THE AGENDA FOR THE ABOVE STATED MEETING WAS POSTED AT A LOCATION FREELY ACCESSIBLE TO MEMBERS OF THE PUBLIC AT THE NAPA COUNTY ADMINISTRATIVE BUILDING, 1195 THIRD STREET, NAPA, CALIFORNIA ON FRIDAY, JUNE 2, 2023 BY 5:00 P.M. A HARDCOPY SIGNED VERSION OF THE CERTIFICATE IS ON FILE WITH THE CLERK OF THE BOARD OF SUPERVISORS AND AVAILABLE FOR PUBLIC INSPECTION.

Neha Hoskins (By e-signature)

NEHA HOSKINS, Clerk of the Board



Napa County

Board Agenda Letter

1195 THIRD STREET
SUITE 310
NAPA, CA 94559
www.countyofnapa.org
Main: (707) 253-4580

Board of Supervisors

Agenda Date: 6/6/2023

File ID #: 23-0924

TO: Board of Supervisors

FROM: David Morrison, Napa County Interim County Executive Officer and Steve Potter, City of Napa City Manager

REPORT BY: Jennifer Palmer, Napa County Director of Housing & Homeless Services and Molly Rattigan, City of Napa Deputy City Manager

SUBJECT: Homeless Services Annual Report

RECOMMENDATION

Director of Housing & Homeless Services for Napa County and Deputy City Manager for the City of Napa request the Board of Supervisors and City Council receive an annual report on homeless services.

EXECUTIVE SUMMARY

The purpose of this report is for the Board of Supervisors and City Council to jointly receive an annual report on homeless services including review and discussion of current data, trends, program and services including the 2023 Point-In-Time (PIT) Count, the Napa City-County Continuum of Care (CoC) Strategic Plan to Address Homelessness and City and County joint efforts to ensure the experience of homelessness in Napa County is rare, brief and non-reoccurring.

FISCAL & STRATEGIC PLAN IMPACT

Is there a Fiscal Impact?	No
Is it Mandatory or Discretionary?	Discretionary
Discretionary Justification:	There is no mandate for the Board of Supervisors or City Council to receive an annual report jointly or separately on homeless services.
Future fiscal impact:	This item is a report only, no fiscal action is proposed.
County Strategic Plan pillar addressed:	Effective and Open Government

ENVIRONMENTAL IMPACT

ENVIRONMENTAL DETERMINATION: : The proposed action is not a project as defined by 14 California Code of Regulations 15378 (State CEQA Guidelines) and therefore CEQA is not applicable.

BACKGROUND AND DISCUSSION

System Overview - Historical and Current Context

Historically, the City of Napa (City) and County of Napa (County) have partnered to address the needs of individuals and families experiencing homelessness across the County.

In 2016, the City and County launched a multi-year process to review and transform the local homelessness response system to address the needs of persons experiencing homelessness more effectively. This work began by gathering community stakeholder feedback and completing a comprehensive analysis of the local system. With the help of national experts at the Corporation for Supportive Housing and the National Alliance to End Homelessness, the City and County worked together to design a collaborative approach to providing homeless services. This analysis led to the development of data-driven recommendations for innovative strategies to focus the local system on prevention, diversion, and rapid re-housing. The analysis of the Napa Homeless Response System was conducted in partnership with key community stakeholders. The effort led to the development of a Recommendations Report and encouraged the City and County to shift from a program approach to a systematic approach where resources are better leveraged, coordinated, and aligned across silos and sectors to ensure homelessness in Napa is prevented whenever possible or is otherwise a rare, brief, and non-recurring experience. Central to the re-imagined system is the commitment to ensuring homeless services and housing programs operate interdependently, coordinating across organizations and programs under shared, system-wide goals.

As mandated by both the State and Federal governments to access funding, the City and County of Napa require a Housing First approach emphasizing rapid exits from homelessness to permanent housing without service-related pre-conditions, building housing capacity, ensuring investments and decision-making are driven by data, and identifying new funding opportunities. The system focuses on early intervention and prevention as well as housing investment to reduce system “inflows” and improve system “outflows”. The goal is to reach a “functional zero” system flow: where housing placements and related services and resources are optimized to match or exceed the demand for them.

In 2022, the City and County worked together with The Center for Common Concern, Inc (“Homebase”), a team of lawyers and public policy experts for homeless services consultation and technical assistance, and the Napa Continuum of Care (CoC), to update the existing Homeless Response Plan in compliance with State Homeless Housing Assistance Program (HHAP) grant funding requirements. The plan provides the homeless system of care and the greater Napa community with a shared context of how people are experiencing homelessness, details strengths and gaps in the existing system of care and recommends goals and strategies to guide improvement efforts at the program, City, County, and community levels. It is meant to address the needs of the entire geography of Napa County, including all cities, incorporated areas, and unincorporated areas, and provide guidance for all stakeholders in the community. It represents input across all sectors and areas within the Napa community, including service providers, business leaders, City and County staff, and people with experiences of homelessness.

Through an analysis of community feedback, data and reports, the Strategic Plan to Address Homeless

establishes five main goals to address homelessness in Napa County:

1. Expand access to permanent housing, including permanent supportive housing, rapid rehousing and other housing opportunities for people experiencing or at-risk of experiencing homelessness.
2. Prevent households from becoming homeless for the first time and rapidly rehouse households newly experiencing homelessness.
3. Expand access to and quality of services for people experiencing homelessness in Napa County.
4. Build upon cross-system partnerships and collaborations to target and serve all people experiencing homelessness in Napa County.
5. Ensure Diversity, Equity, Inclusion and Belonging are core considerations in program development and that all members of the community have equal access to care.

These goals are not a community mandate, but a set of recommendations that will be adapted to address the dynamic and complex issue of homelessness locally. Achieving these goals will require funding and cross-system alignment. As a first step to addressing these goals, the City and County of Napa collaborated to develop complimentary CoC and State HHAP funding applications to maximize funding and impact. The City of Napa is prioritizing funding for the development of a new Diversion Program as well as continuation funding for Outreach Services. The County is prioritizing its funding for Housing-related investments including Rental Assistance, Tenancy Sustaining Support Services, Client Move-In Fund and Landlord Incentives, as well as to establish a comprehensive Diversity, Equity, Inclusion and Belonging training for the CoC. Additionally, the City and County share in the cost of the year-round shelter operations. The County separately contributes to homeless services thorough County funded specialty mental health services for people with a serious mental illness, including outreach and engagement services, alcohol and drug recovery services for vulnerable individuals and families, as well as one hundred percent of winter shelter operation costs. The City of Napa separately contributes to homeless services by running all street outreach and engagement services to connect individuals experiencing homelessness to available services, leading efforts on homeless encampment cleanups on properties owned by the City of Napa and implementing a Diversion Program to provide rapid resolution to prevent or exit homelessness. Finally, the City and County have been partners in a series of development projects that have created permanent supportive housing specifically for clients exiting homelessness.

City and County staff will jointly present a report on homeless services including review and discussion of current data, trends, programs, and services including the 2023 Point-In-Time (PIT) Count, the Napa City-County Continuum of Care (CoC) Strategic Plan to Address Homelessness and City and County joint efforts to ensure the experience of homelessness in Napa County is rare, brief, and non-reoccurring.

2023 Homeless Services Annual Report

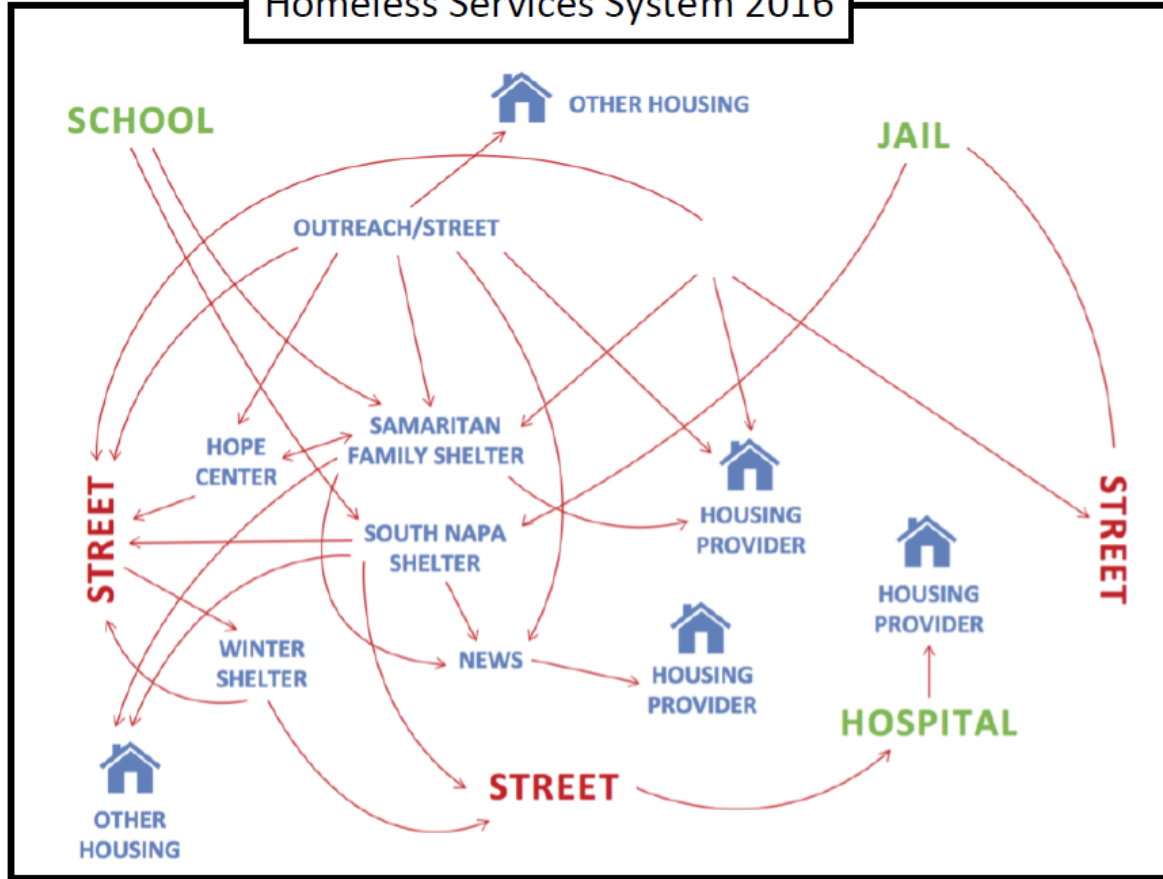
June 6, 2023



A Tradition of Stewardship
A Commitment to Service

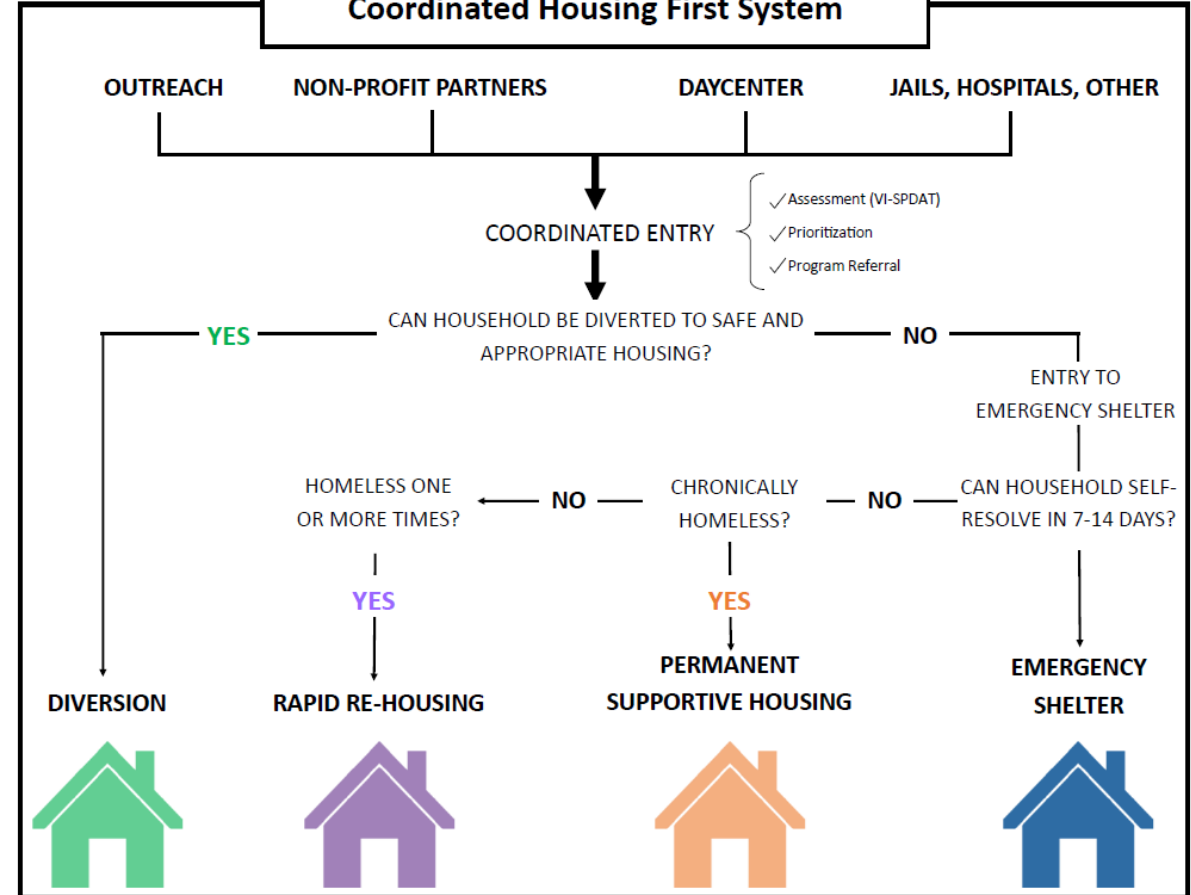
"THEN"

Homeless Services System 2016

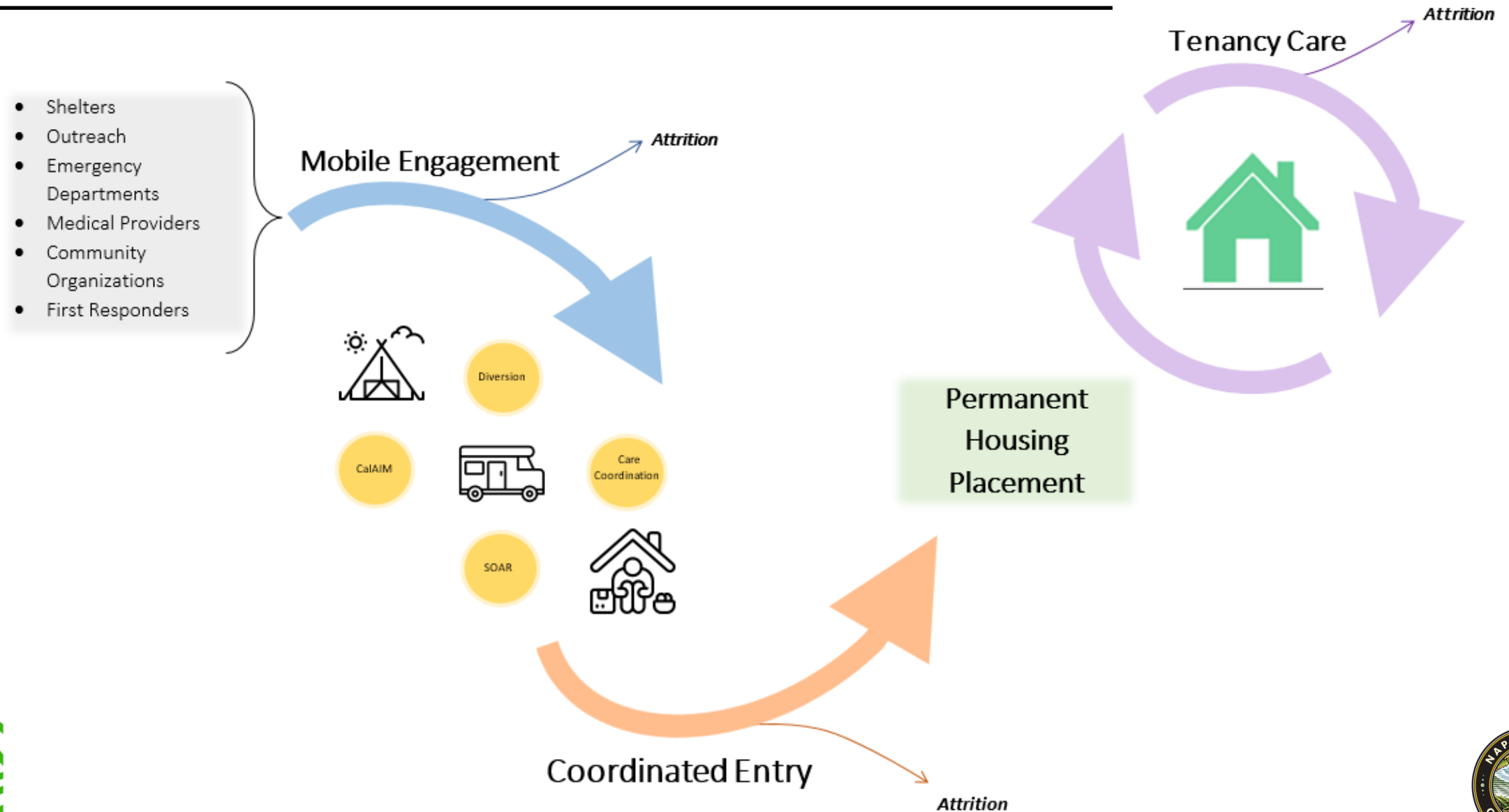


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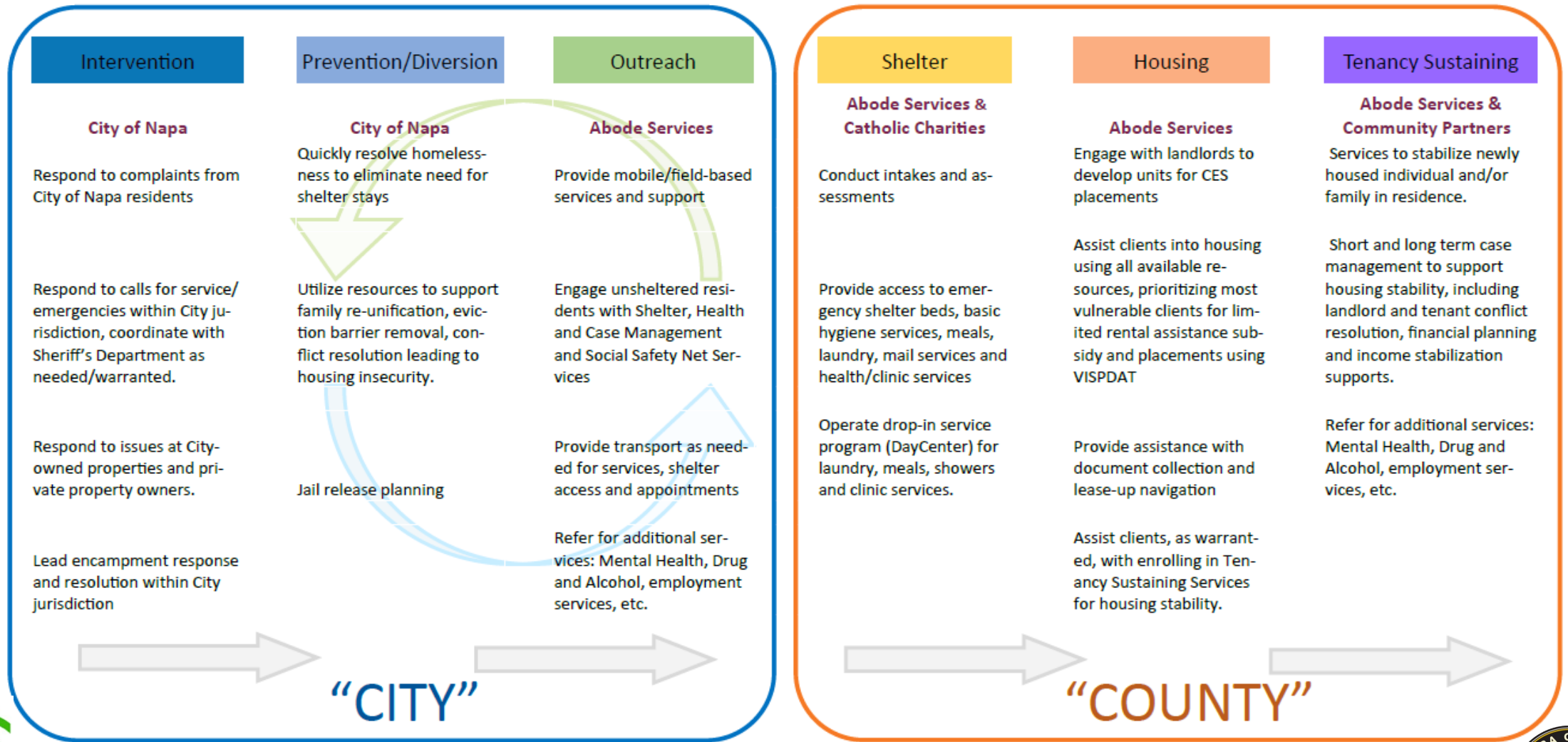
Coordinated Housing First System



Homelessness Intervention & Resolution



Intervention & Resolution Workflows



Point-In-Time Count

Year	Total		Unsheltered		Sheltered		First Time	Families	Unlawful Detainer Evictions
			#	%	#	%			
2023	506	2%	349	69%	157	31%	197	50	236
2022	494	6%	366	74%	128	26%	128	28	92
2020	464	44%	303	65%	161	35%	139	22	232

Comparison Cities/Counties:

where like methodology is used

- San Bernardino = +26%
- Bakersfield/Kern = +22%
- Stanislaus = +13%
- Riverside = +12%
- Long Beach = +5%, +53% First Time
- *Santa Clara** = -1.2% overall, Families + 37%



Homeless Services System Outcomes, FY 2022-2023

Coordinated Entry List

June 2023

303 Individuals

VI-SPDAT Score “Breaks”

10+ (PSH) = 207

5-9 (RRH) = 90

1-4 (P/D) = 6

Shelter & Housing Services

Shelter = **419** Individuals

Housing = **217** Individuals

45 PSH Units

172 RRH – with or without subsidy

Prevention = **139** Households (417 Individuals)



Strategic Plan to Address Homelessness



Expand access to permanent housing, including permanent supportive housing, rapid rehousing, and other housing opportunities, for people experiencing or at risk of homelessness



Prevent households from becoming homeless for the first time, and rapidly rehouse newly homeless households



Expand access to and quality of services for people experiencing homelessness in Napa County



Build upon cross-system partnerships and collaborations to target and serve all people experiencing homelessness in Napa County



Ensure that Diversity, Equity, Inclusion, and Belonging are core considerations in program development and that all members of the community have equitable access to care

Strategic Plan to Address Homelessness

1. Expand Access to Permanent Housing, including permanent supportive housing, rapid rehousing, and other housing opportunities, for people experiencing or at risk of experiencing homelessness.

- ✓ Valley Lodge = +54 PSH units
- ✓ Landlord Incentives & Risk Mitigation Program
- ✓ CES set-aside units in all AH Projects
- ✓ PSH funding more than doubled: \$144K in 2020 to \$312K in 2023
- ✓ ESG Rapid Rehousing funding \$54K in 2022 to \$243K in 2023



Strategic Plan to Address Homelessness

2. Prevent households from becoming homeless for the first time, and rapidly rehouse newly homeless households.

- ✓ Diversion Program established
- ✓ MDT's for at-risk or eviction-intervention
- ✓ CoC Partner Expansion
- ✓ Season of Sharing early intervention
- ✓ Contracts with Fair Housing for anti-displacement services



Strategic Plan to Address Homelessness

3. **Expand access to and quality of services** for people experiencing homelessness in Napa County.

- ✓ CalAIM Community Supports program implementation
- ✓ Community provider coordination
- ✓ MDT's for high-needs clients
- ✓ Bi-Weekly Housing Meetings for referrals and paperwork needs



Strategic Plan to Address Homelessness

4. **Build upon cross-system partnerships and collaborations** to target and serve all people experiencing homelessness in Napa County.

- ✓ CalAIM Community provider coordination
- ✓ Monthly Homeless Response Partners meeting: Law Enforcement, Library, Transportation, Parks & Rec, Public Works, Probation, Abode + City/County Homeless Services teams.
- ✓ Close collaboration with HHSA-MH & HHSA-SS: Connections to Substance Abuse Services, MRT, CalFresh & Medi-Cal supports



Strategic Plan to Address Homelessness

5. **Ensure that Diversity, Equity, Inclusion, and Belonging are core considerations** in program development and that all members of the community have equitable access to care.

- ✓ DEIB CoC Training Workshops: Fall 2023
- ✓ HMIS Data Quality Project – FY 23/24
- ✓ Coordinated Entry Evaluation Project – June 2023



On the Horizon: FY 2023-2024

- **Grant Applications/Competitions**
 - HHAP5
 - Encampment Resolution
 - Homekey Round 3
 - CoC Competitions
- **Set-aside CES-Placement Housing Units**
 - Valley Lodge phase 2 move-ins: August 2023 (+27 units)
 - Heritage House move-ins: November 2023 (40 units), January 2024 (+4 units)
 - Napa Cove (American Canyon): 2 set aside units
 - Sandpiper Place (Napa Pipe): 8-10 set aside units

